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#### FOR IMMEDIATE RELEASE

Title VI Complaint 'Informal Resolution' with DOT, PHMSA, EPA, ECROC

DATE: February 1, 2019

**FROM:** BTB Coalition President, Kamita Gray

**Subject:** June 14, 2016 Title VI Compliant EPA DOT Informal Resolution Agreement

■ Kamita Gray – President of BTB Coalition

• Executive Community Citizen's Board (ECCB)— Community "Citizens" Representatives

As the President, of the Brandywine | TB Southern Region Neighborhood Coalition we are elated to announce that The U.S. Department of Transportation (DOT), Pipeline and Hazard Materials Safety Administration (PHMSA), and the U.S. Environmental Protection Agency (EPA), External Civil Rights Compliance Office (ECROC) is resolving our complaint based on there internal 'Informal Resolution' process. An agreement was entered into and executed on January 30, 2019 between the Maryland Public Service Commission ("PSC" or "Commission"), Maryland Department of the Environment ("MDE"), Maryland Department of Natural Resources ("DNR") (together, the "Agencies"), an behalf of the Brandywine TB Southern Region Neighborhood Coalition ("BTB Coalition"), regarding the Title VI complaint ("Standing Complaint") filed with the U.S. Environmental Protection Agency ("U.S. EPA") and the U.S. Department of Transportation ("U.S. DOT") on June 14, 2016.

The ADR negations were unsuccessful and ended on October 19, 2017, since that time I've been actively working in view of the active Title VI compliant. While it is true that everyone involved with the ADR process sent his or her signature page voting in agreement thereof the ADR final draft; I myself did not because I represented the Brandywine community for which I felt deserved more along with the ECCB Committee. While I was the only holdout on the final ADR draft agreement enduring much backlash I was of the opinion that the Agencies could do better. I do feel this informal resolution agreement has accomplished just that through this EPA|DOT informal review process. By no means is this or should this be the end; more can and should be done with this being a magnificent milestone of accomplishments for the BTB Coalition and the Brandywine community with many environmental Health Disparities and risk factors in Prince George's County then across communities in the State of Maryland.

The informal resolution agreement represents the countless hours of work that I put in especially throughout the ADR process and then the informal resolution process with agencies in working for the greater good of our communities. In consultation with long standing key members of the ECCB whom fully supported my decision.

We have to secure protection from environmental degradation for all citizens, especially African-American communities being it is a fact that life-threatening burdens and Health Impacts of Air Pollution from Oil & Gas Facilities are greater on African American Communities. As a result, many African American communities face an elevated risk of cancer due to air toxics emissions from natural gas development: Over 1 million African Americans live in counties that face a cancer risk above EPA's level of concern from toxics emitted by natural gas facilities.

Serious health risks are caused by air pollution with Prince George's County having serious air quality issues makes it imperative that Title VI factors are considered by our federal permitting agencies, as well as state or local agencies with delegated permitting responsibilities in the decision-making prior to allowing new pollution-generating facilities to operate in a minority and/or low income communities as with the State of Maryland that already has a number of such facilities. Communities deserve regulations, behaviors, policies, planning and zoning decisions that support sustainable communities where people can interact with confidence that their environment is safe, nurturing, and productive.



The BTB Page 2 of 2

As the President of the BTB Coalition I was of the opinion the final ADR draft Agreement did not come up to the mark and that Brandywine warranted more as did the communities across the State of Maryland. It was not easy in making the decision that the complaint be sent back to go through the EPA|DOT internal review Title VI process. More should have been on the table in the ADR Title VI final agreement. More has now been accomplished in this EPA|DOT informal resolution agreement. The June 14, 2018 BTB Coalition Title VI Complaint entered into this informal review process in November 2017.

I want to thank the State of Maryland agencies in the acceptance of the Governmental Agencies informal resolution agreement and the State of Maryland agencies in making no changes... while ones could have supplemented additions being there where many other particulars left on the table with addressing every aspect of the issues that plague African-American, minority and low-income communities but overall the BTB Coalition is very pleased with the signed informal resolution agreement that was formulated through the EPA|DOT internal review Title VI process.

In providing a brief history of these past four years of my life advocating for a community for which my family has lived for over twelve decades it was with much blood sweat and tears not to mention the many sleepless nights in my work concerning the BTB Coalition Title VI filed June 14, 2016 for which my work began months earlier in February of 2015 with the preparation of the Title VI then the many consultations with Earthjustice. I want to personally thank Dr. Sacoby Wilson for the contact reference with Earthjustice then for further support and technical assistance in the preparation of our Title VI environmental health data.

There was much Monday morning quarter backing and we are sure there will be more to come being it has from the beginning we do not expect the exploitation to end now. As with Earthjustice in conference with Marianne Engelman-lado stating our "Title VI would never be accepted", as was the position throughout with Fred Tutman on behalf of Patuxent Riverkeeper and his view of the EPA for which we had a difference of opinion. The situation in Brandywine MD has only three (3) NOT FIVE, power plants in a 2.9 radius in Prince George's County being the subject matter of the heavy pollutant industrial industries. The BTB Coalition along with Brandywine community and myself overcoming some very big hurdles to now obtaining this EPA|DOT informal resolution an outcome that I feel the BTB Coalition can be proud of along with the ECCB and the Brandywine Community.

Once Earthjustice agreed to represent Brandywine in the filing of the Title VI it was then that Fred Tutman was brought on without option as a component of the representation by Earthjustice, Neil Gormley Staff Attorney. Understanding that Brandywine, Maryland has three (3) power plants that sit within the <u>Potomac</u> Watershed.

The Departure of Earthjustice was imminent being on the horizon from the beginning the BTB Coalition and Patuxent Riverkeeper had very different views of the magnitude of our Title VI and our expectations as to what could be accomplished with the EPA through the filing of our Title VI complaint process but the BTB Coalition never waivered. No difficulty though at times was frustrating, annoying, exasperating, an right out maddening an obstacles of dismay which did not discourage, or troubles that dishearten us enough to quit. I've been motivated in overcoming challenges and overcoming hurdles and obstacles that have faced me. My dad always said to me nothing beats a failure but a try... and sometimes the hurdles aren't really hurdles at all.

The BTB Coalition would like to make it clear that the departure situation with Earthjustice <u>not</u> a withdrawal did not in any way reflect on Earthjustice's or our Title VI principled and practical position on the presumed merits of our complaint, but rather a community being of the considered humble opinion a conflict that disenfranchised an African-American community, the intentional maligning of myself, and our organization was not in the best interest of the Brandywine community moving forward. Furthermore, in light of the situation the BTB Coalition was of the considered humble opinion that it was not in the best interest to continue in an adversarial situation and differences with legal representative. Being ones at the table did not represent the views of the community in it's best interest rather for the "greater good as to the public interest" of <u>all</u> to propagate our confidential intellectual data to spread far and wide was continuously a controversy.

With the departure of Earthjustice being they where asked to elevate through a series of emails to substantiate our position in rectifying the conflict with Fred Tutman was not an option for us being he was the registered CEO of Clean Air Prince George's. Earthjustice was not able to alleviate the conflict then withdrew on April 20, 2017. While I will say that Neil Gormley, Earthjustice Staff Attorney work was extraordinary with his dedication with his brilliance and work on our Title VI Complaint to its filing is to be admired. Brandywine, Maryland is a 72% African-American minority community and its issues should never have been

whitewashed, demeaned, pimped for one's own self-interests or any NGO's Agenda for its grants their funding being "Accomplices Not Allies: Abolishing the Ally Industrial Complex along with the Trickle-Down Community Engagement (TDCE), a frustrating phenomenon. Enduring the colluding of such cohorts in the ignominious smear campaigns of myself with the pimpology to the detriment of the Brandywine community for ones own self-gain and seen throughout many other communities.

The NGO's parachuting of African-American communities pain does not help and/or facilitate change in our African-American communities whether direct or indirect. These organizations are not about a community-based leadership in solidarity, but division, having self-serving agendas of self-importance, not mutual aid and respect of as equals between forces fighting for the same objective and respect of community-based fenceline hosts as the leaders and community-oriented organizations in support thereof.

Only through the strength of GOD did I withstand in this place of giving four (4) years of my life work on this Title VI for the protection thereof the Brandywine community and now throughout the State of Maryland.

While I'm elated that we have completed this part of the agreement there is still much work that needs to done within fenceline hosting communities as lead in advocating on there own behalf and being empowered. African-American communities deserve to be respected and the BTB Coalition Title VI is about the permitted pollution that will affect our health and welfare with a 35% increase in asthma incidents. Additionally, in relation to a community and its own self-determination, to effect policy changes that integrates Title VI, inequity formation in obtaining equality, health and justice.

In providing this overview through trials and tribulations we now have a momentous conclusion through the EPA|DOT 'Informal Resolution' agreement. I will leave it here for now with this short description. A fully documented depiction of this Title VI exercise, experience, the experiences, our development, the processes, our course of action and our guiding principles throughout this Title VI evolution will be imminent in helping others achieve.

Respectfully/yours, and a

BTB Coalition In solidarity, Kamita Gray, President

Brandywine/TB Southern Region Neighborhood Coalition (Executive Community Citizen's Board (ECCB))

#### Subject Matter Expert (SME) Expertise

- The Law of Environmental Justice and Policy Fellow
- Participatory participation for the involvement and engaging of authentic community empowerment
- Disproportionate Risk and Exposures on Impacted Environmental Justice Communities
- Certified IRB Professional (CIP) Collaborative Institutional Training in research ethics education to the research community. Community Case Study (IRB administrator) Assist the Principle Investigator (PI) with the administrative oversight and coordination of research projects at University of Maryland and collaborators.
- Community Advocate & DAC Sustainability Coach
- Data Scientist Interdisciplinary
- Community Engagement, Environmental Justice, and Health (CEEJH)/Maryland Institute for Applied Environmental Health/School of Public Health/University of Maryland-College Park— Prince George's County Environmental Justice 2025 Plan Contributor

#### Community Engagement & Affiliations

Brandywine Community Citizen's Board (CCB)— Committee Trustee League Of Women Voters in Prince George's County—Board of Directors-2011-2013 President— LWV for Prince George's County

#### Envision, M-NCPPC—Prince George's County

M-NCPPC Advisory Committee Board Member,

Envision Transition Team Member,

Envision Coordinating Council—Responsive Government/Public Engagement Co-Chair

Mayor Community Commendation Award, Baltimore MD—2013 Baltimore Mayor Business Award— 2008

IHHAAC — Member Board of Directors

Human Services Coalition of Prince George's County, Inc (Nonprofits of

Prince George's County)— Public Policy Committee

Prince George's County, Department of Environmental Resources (DER)—2008 Selected Founding Member, Initial DER 9 Member **Advisory Group** 

National Capital Region Watershed Stewards Academy— Master Watershed Steward

Prince George's County Healthy Communities Coalition—Committee Central County Coalition-Member

Southern Area Aquatic and Recreation Complex (SAARC)— Community Advisory Committee

Sr. Policy Campaign Strategist—Community Advocate & DAC Sustainability Coach

Legal review Administrator to Counsel— C&P / Bell Atlantic, Gannett / USA Today

LexisNexis— Legal Review Analysts | FDC Reports

**Reference Documents:** Final (DOT), (PHMSA), (EPA), (ECROC) internal 'Informal Resolution' Agreement.

## Title VI Complaint 'Informal Resolution' Agreement with DOT, PHMSA, EPA, ECROC



U.S. Department of Transportation

Pipeline and Hazardous Materials Safety Administration



#### United States Environmental Protection Agency

External Civil Rights Compliance Office Office of General Counsel

INFORMAL RESOLUTION AGREEMENT BETWEEN THE U.S. DEPARTMENT OF TRANSPORTATION PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION AND THE MARYLAND PUBLIC SERVICE COMMISSION: AND. THE U.S. ENVIRONMENTAL PROTECTION AGENCY, AND THE MARYLAND DEPARTMENT OF THE ENVIRONMENT, AND THE MARYLAND DEPARTMENT OF NATURAL RESOURCES.

The Informal Resolution Agreement between the U.S. Department of Transportation ("DOT") Pipeline and Hazardous Materials Safety Administration ("PHMSA") and the Maryland Public Service Commission ("PSC"), a recipient of PHMSA's federal financial assistance, and the U.S. Environmental Protection Agency ("EPA"), and the Maryland Department of the Environment ("MDE"), a recipient of EPA's federal financial assistance, and the U.S. Environmental Protection Agency and the Maryland Department of Natural Resources ("MDNR"), a recipient of EPA's federal financial assistance sets forth the terms of the mutual resolution of DOT/PHMSA's and EPA's investigation into the recipient agencies' permitting of the Mattawoman power plant in Brandywine, Maryland, pursuant to DOT's regulations at 49 C.F.R. Part 21 and EPA's regulations at 40 C.F.R. Part 7, implementing Title VI of the Civil Rights Act of 1964, 42 U.S.C. §§ 2000d to 2000d-7 ("Title VI").

#### I. BACKGROUND AND PURPOSE

- A. Title VI and the federal agencies' implementing regulations prohibit discrimination on the basis of race, color, or national origin in any programs or activities receiving federal financial assistance. Each recipient agency is a recipient of federal financial assistance from DOT/PHMSA or EPA and is subject to the provisions of Title VI and either DOT's or EPA's implementing regulations.
- B. On June 14, 2016. DOT's Pipeline and Hazardous Materials Safety Administration Office of Civil Rights ("OCR"), with DOT's Departmental Office of Civil Rights ("DOCR"), jointly accepted a complaint with EPA's External Civil Rights Compliance Office ("ECRCO") that alleged discrimination based on race, color and national origin in violation of Title VI. In response to the complaint, DOCR/OCR and ECRCO began an investigation of the following issues:
  - Whether the process and decision to issue a Certificate of Public Convenience and Necessity ("CPCN") to Mattawoman Energy, LLC, for the construction of a natural

gas-fired power plant in Brandywine, Maryland discriminated on the basis of race, color, or national origin, in violation of Title VI; and

- (2) Whether the public engagement process prior to the decision to issue a CPCN discriminated on the basis of race, color, or national origin, in violation of Title VI.
- C. During the course of the federal agencies' investigation, the recipient agencies agreed to enter into an Informal Resolution Agreement ("Agreement") in order to resolve this complaint.
- D. This Agreement is entered into voluntarily by the recipient agencies jointly, and by PHMSA's OCR and EPA's ECRCO.
- E. It is understood that this Agreement does not constitute an admission by the recipient agencies of a violation of, or a finding of compliance or noncompliance by PHMSA and/or EPA with, applicable federal non-discrimination laws and regulations.
- F. It is understood that PHMSA and EPA will cease investigation of DOT Complaint #2016-0361 and EPA complaints 28R-16-R3, 29R-16-R3, and 30R-16-R3 upon the signing of this Agreement and will provide technical assistance to support the recipient agencies in the implementation of the commitments contained herein.
- G. The PSC, MDE, and DNR agree to fully implement their specific responsibilities under the corresponding sections of this Agreement and the recipient agencies understand that a failure to satisfy any term in this agreement may result in the EPA and PHMSA re-opening an investigation.<sup>1</sup>
- H. The recipient agencies are committed to carrying out their responsibilities in a nondiscriminatory manner, consistent with the requirements of Title VI and the other federal non-discrimination laws and regulations enforced by PHMSA and EPA. The activities detailed in this Agreement, which the recipient agencies have voluntarily agreed to undertake and implement, are in furtherance of this commitment.

#### II. APPLICABILITY

The federal agencies assert jurisdiction over this matter under their Title VI regulations. Title VI provides that "no person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." 42 U.S.C. §§ 2000d et seq.

The federal agencies represent that they have authority under their Title VI regulations to initiate an investigation in this matter to determine the recipient agencies'

<sup>&</sup>lt;sup>1</sup> EPA Complaint Number 28R-16-R3 will close upon the signing of this Agreement, as PSC is not a recipient of EPA financial assistance.

compliance with Title VI, to issue findings, and where appropriate, to negotiate and secure voluntary compliance. 49 C.F.R. Part 21.11; 40 C.F.R. Part 7.120.

#### III. DEFINITIONS

- Affected Communities refers to the residential individuals, organizations and other
  entities located within a one (1)-mile radius of the proposed facility fence line for an
  urban area, as defined by the United States Census Bureau, and within a three (3)-mile
  radius of the proposed facility fence line for a rural area, as defined by the Census
  Bureau.
- Qualifying Generating Station refers to a proposed fossil fuel generation facility over 70 megawatts (MW) in nameplate capacity that is subject to the CPCN requirements under COMAR 20.79.01 et seq.

### Subpart A

# INFORMAL RESOLUTION AGREEMENT between the MARYLAND PUBLIC SERVICE COMMISSION, and the

## UNITED STATES DEPARTMENT OF TRANSPORTATION PIPELINE AND HAZARDOUS MATERIALS SAFETY ADMINISTRATION DOT Complaint Number 2016-0361

#### I. SPECIFIC COMMITMENTS FROM THE PSC

- A. Community Outreach and Public Participation
  - PSC is committed to providing an opportunity for meaningful and full public
    participation by communities affected by a CPCN application consistent with
    Title VI and other applicable non-discrimination authorities. This includes
    providing meaningful access to persons with limited English proficiency
    ("LEP") and those with disabilities, as described in Section D. below.
  - 2. <u>CPCN Pre-Application Process</u>. Within six (6) months of the signing of this agreement, PSC will submit to its formal rulemaking process a proposed rule that modifies the CPCN application requirements under Code of Maryland Regulations (COMAR) 20.79.01 to include and implement a pre-application process for Qualifying Generating Stations, which shall include the following requirements:
    - a. Notice to the Maryland Department of Natural Resources Power Plant Research Program ("PPRP"). The prospective applicant shall notify PPRP in writing of the applicant's intent to file a CPCN application to construct a Qualifying Generating Station and provide PPRP with information (e.g., type, source, location) on the proposed generating station no less than 90 days prior to the filing of the application.
    - b. <u>Community Engagement</u>. The prospective applicant shall meaningfully offer to engage the participation of the Affected Communities for the purpose of educating the Affected Communities concerning the project and soliciting their feedback. The prospective applicant shall at minimum:
      - Designate a Community Liaison Officer who will serve as the prospective applicant's point of contact for community inquiries about the application;
      - Identify actual community members and community organizations within the Affected Communities (as the term is defined in Section III.) and provide notification of the project

- and any public meeting invitation on the subject to the community members and organizations consistent with Section A(3) below;
- iii. Hold a minimum of one (1) public meeting within the county or municipal corporation in which any portion of the construction of the Qualifying Generating Station is proposed to be located, in accordance with the following requirements:
  - The public meeting must be scheduled at least 60 days before the filing of a CPCN application;
  - b. In addition to the notification requirements in Section A(3), the public meeting notice must be submitted to the governing body, and if applicable the executive, of each county or municipal corporation of the proposed location of the generating station; and
  - c. The prospective applicant must provide notification of the public meeting(s) by:
    - Placing an invitation on the applicant's website, if any, or on the applicant's parent corporation's website;
    - Placing an invitation on at least two types of social media platforms; and
    - Publishing an advertisement in a newspaper of general circulation in the county or municipal corporation in which the proposed Qualifying Generating Station will be located.
- iv. The prospective applicant shall prepare a Public Engagement and Participation Certification Form for New Applications, which shall describe the applicant's efforts to provide notice to and engage the Affected Community and shall include a summary discussion of what, if any, actions the applicant has agreed to take to address public concern(s) raised at the public meeting.
- c. <u>Environmental Justice Screen.</u><sup>2</sup> The prospective applicant shall use the U.S. EPA EJSCREEN environmental justice screening tool to identify Affected Communities that may be subject to additional impacts from a

<sup>2</sup> See Purpose and Uses of EISCREEN (https://www.epa.gov/eiscreen/purposes-and-uses-eiscreen), EISCREEN Environmental Justice Mapping and Screening Tool EISCREEN Technical Documentation August 2017 (https://www.epa.gov/sites/production/files/2017-09/documents/2017 eiscreen\_technical\_document.pdf).

proposed Qualifying Generating Station. The numerical thresholds for identifying sensitive areas susceptible to disparate, adverse impacts as a result of permitting certain industrial facilities shall be where the U.S. EPA EJSCREEN demographic index is at or more than the 80<sup>th</sup> percentile as compared to the state of Maryland for any single census block group within a three-mile circular buffer centered at the GIS coordinates of the proposed Qualifying Generating Station.<sup>3</sup> The demographic index is the average of the percentage of the population that is minority and the percentage of the population that is low income, which is hereby defined as a household income less than or equal to twice, or 200 percent of, the federal "poverty level."

- 3. <u>CPCN Notification Improvements</u>. Within six (6) months of the signing of this agreement, PSC will submit to the formal rulemaking process a proposed modification to the rules governing notification of a filed CPCN application under COMAR 20.79.02 to include the following:
  - a. For fossil fuel generation facilities subject to the CPCN requirement, including those for which a waiver has been denied, the applicant shall post at minimum one large sign at the site of the proposed facility that is visible from the street(s), subject to applicable local restrictions and/or regulations.
  - b. For a Qualifying Generating Station, the applicant shall also send a letter by postal mail to all residential and business addresses within a one (1)mile radius of the proposed facility site for an urban area, and within a three (3)-mile radius of the proposed facility site for a rural area. The letter notification shall include:
    - i. A fact sheet on the filed application, including the case number, the applicant's designated Community Liaison Officer (as described above) and other relevant information;
      - ii. The prehearing conference date;
      - iii. The deadline for filing petitions to intervene; and

See https://www.epa.gov/ejscreen/frequent-questions-about-ejscreen#q5. See https://www.epa.gov/sites/production/files/2017-09/documents/2017\_ejscreen\_technical\_document.pdf, p. 26, for what a "percentile" means:

A percentile in EISCREEN tells us roughly what percent of the US population lives in a block group that has a lower value (or in some cases, a tied value). This means that 100 minus the percentile tells us roughly what percent of the US population has a higher value. This is generally a reasonable interpretation because for most indicators there are not many exact ties between places and not many places with missing data. \* \* \* All percentiles in EISCREEN are population percentiles, meaning they describe the distribution of block group indicator scores across the population. Note that a population percentile may be slightly different than the unweighted percentile (the percent of block groups, not people, with lower or tied values), because not all block groups have the same population size. In practice they are very similar because very few block groups diverge very much from the average in population size.

- iv. A fact sheet concerning the CPCN process.
- c. The applicant shall file with the PSC at least one picture of each posted sign in accordance with Section A.3(a) and, where applicable, a signed certification of the notification mailings in accordance with subsection 3(b), along with a complete list of mailing recipient names and addresses.
- 4. If any formal rulemaking conducted pursuant to Paragraphs I.A.2. and I.A.3., above, results in any amendments to provisions of COMAR which are a part of the Maryland State Implementation Plan ("SIP"), the PSC will coordinate with MDE to ensure that such amended COMAR provisions are submitted to EPA for approval into the Maryland SIP.
- The PSC will agree to review EPA's Public Participation Guidance found at 71 FR 14207, 14210 (March 21, 2006) which offers important information regarding successful public engagement. PHMSA will also provide appropriate technical assistance.

#### B. Organization

- Within three (3) months of the signing of this agreement, PSC will provide a
  description of the CPCN process on its website and provide links to additional
  informational resources. PHMSA will review the description of the CPCN
  process on the website and provide any comments within 60 days.
- Within six (6) months of the signing of this agreement, PSC shall also propose to modify COMAR 20.79.02 and 20.79.03 to require the applicant to include with its CPCN application:
  - a. The identity and contact information for the applicant's designated Community Liaison Officer, as described in Section A.2(b)(i);
  - If applicable, a copy of the applicant's U.S. EPA EJSCREEN report, which the applicant shall reference and address in the application;
  - c. If applicable, a completed and signed Public Engagement and Participation Certification Form. The Certification Form shall include any supporting documentation, including but not limited to any express terms of agreement reached between the applicant and the Affected Community (subject to redaction of any confidential information);
  - d. Any supporting documentation identifying zoning approvals by the local government/local environmental review board/district, where available.
- Within three (3) months of the signing of this agreement, PSC will adopt a formal Title VI policy of nondiscrimination, and sign (See Section D. below)

and comply with its obligations under the Title VI assurances. PHMSA will review the formal Title VI policy of nondiscrimination within 60 days of receipt.

#### C. Training

- Within one (1) year of the signing of this agreement, PSC will accept organization-wide training from PHMSA on compliance with Title VI and other non-discrimination authorities for its Commissioners, Public Utility Law Judges, Office of General Counsel, Office of Staff Counsel, Office of External Relations, Transportation Division, and all Division directors and assistant directors. Training should be provided within one year of the effectuation of this agreement. Within 30 days of completion of the training documentation will be submitted to PHMSA.
- PSC will accept the provision of technical assistance from PHMSA on meaningful public engagement centered around the CPCN process. Training should be provided within one year of the effectuation of this agreement. Within 30 days of completion of the training documentation will be submitted to PHMSA.

#### D. Non-Discrimination Procedural Safeguards

- This Agreement recognizes that the PSC is an independent agency that is committed to enforcing the open access and non-discrimination policies of the State of Maryland and as consistent with federal law.
- 2. Notice of Non-Discrimination. Within three (3) months of the signing of this agreement, PSC will prominently post a Notice of Non-Discrimination in its offices, on its website homepage, and, to the extent practicable, the PSC will include a Notice of Non-Discrimination in general publications that are distributed to the public (e.g., notice for public hearings, entrances to public hearings, public outreach materials such as brochures, notices, fact sheets, or other information on rights and services, as well as in applications or forms to participate in or access to PSC's programs, processes, or activities).
- 3. Grievance Procedures. Within three (3) months of the signing of this agreement, PSC will prominently publish on-line on its website homepage, and, to the extent practicable, in print, its grievance procedures to process discrimination complaints filed under federal non-discrimination statutes, and will do so on a continual basis to allow for appropriate, prompt, and impartial handling of those discrimination complaints, which may allow PSC to resolve issues at the lowest level possible.
- 4. <u>Designation of Non-Discrimination Coordinator</u>. Within six (6) months of the signing of this agreement, PSC will designate a staff member to serve as its non-discrimination coordinator. It is understood that this individual may conduct other duties. PSC will ensure that it has prominently published, in print

- and online, the identity of the current non-discrimination coordinator, along with their email address and telephone contact information.
- Access for Persons with Limited English Proficiency (LEP). Within six (6)
  months of the signing of this agreement, PSC will develop and implement a
  LEP Plan to ensure meaningful access for limited-English proficient individuals
  to PSC's programs and activities.
- 6. Access for Persons with Disabilities. Within six (6) months of the signing of this agreement, PSC will develop and implement a policy and procedures for providing individuals with disabilities the opportunity for meaningful access and opportunity for full participation in PSC's programs and activities.

#### II. GENERAL

- A. In consideration of PSC's implementation of commitments and actions described in Section I of this agreement, PHMSA will end its investigation of DOT Complaint Number 2016-0361 and not issue a decision containing findings on the merits of the complaint.
- B. PHMSA will, upon request, provide technical assistance to PSC regarding any of the civil rights obligations previously referenced.
- C. PHMSA will review and provide feedback about any documentation submitted by PSC demonstrating completion of each commitment (e.g., evidence of publication of the designation of the Non-Discrimination Coordinator) and will provide an assessment as the whether the documentation satisfies the commitment.
- D. PSC will report the completion of each commitment identified under Section I consistent with the timeframes in Section I by certified mail to Rosanne Goodwill, Civil Rights Director, Pipeline and Hazardous Materials Safety Administration, U.S. Department of Transportation, 1200 New Jersey Ave, SE, (PH-20, E25-340), Washington D.C. 20590, within 30 days of the completion by PSC of each commitment.
- E. PHMSA will monitor the implementation of the commitments in this agreement to ensure they are fully implemented. Once the terms of this agreement are satisfied, PHMSA will issue a letter documenting closure of its monitoring actions in DOT Complaint Number 2016-0361 and closure of the complaint as of the date of that letter.

#### III. COMPUTATION OF TIME AND NOTICE

A. As used in this agreement, "day" shall mean a calendar day. In computing any period of time under this agreement, where the last day would fall on a Saturday, Sunday, or holiday (State or Federal), the period shall run until the close of business of the next working day.

- B. Service of any documents required by this agreement shall be made personally, by certified mail with return receipt requested, or by any reliable commercial delivery service that provides written verification of delivery.
- C. Documents submitted by PSC to PHMSA shall be sent to Civil Rights Director, Pipeline and Hazardous Materials Safety Administration, U.S. Department of Transportation, 1200 New Jersey Ave, SE, (PH-20, E25-340), Washington D.C. 20590.
- D. Documents submitted by PHMSA to PSC shall be sent to Jason M. Stanek, Chairman, Maryland Public Service Commission, William Donald Schaefer Tower, 6 St. Paul St., 16<sup>th</sup> Floor, Baltimore, MD 21202.

#### IV. EFFECT OF INFORMAL RESOLUTION AGREEMENT

- A. PSC understands that by signing this agreement, it agrees to provide data and other information in a timely manner in accordance with the reporting requirements of this agreement. Further, PSC understands that during the monitoring of this agreement, if necessary, PHMSA may visit PSC, interview staff, and request such additional reports or data as necessary for PHMSA to determine whether PSC has fulfilled the terms of this agreement and is in compliance with DOT regulations implementing the federal non-discrimination requirements set forth in 49 C.F.R. Part 21, which were at issue in this case.
- B. PSC understands that PHMSA will close its monitoring of this agreement when PHMSA determines that PSC has fully implemented this agreement and that a failure to satisfy any term in this agreement may result in PHMSA re-opening the investigation.
- C. If either Party desires to modify any portion of this agreement because of changed conditions making performance impractical or impossible, or due to material change to PSC's program or authorities, or for other good cause, the Party seeking a modification shall promptly notify the other in writing, setting forth the facts and circumstances justifying the proposed modification. Any modification(s) to this agreement shall take effect only upon written agreement of the Chairman of PSC and the Civil Rights Director of PHMSA.
- D. This agreement constitutes the entire agreement between PSC and PHMSA regarding the matters addressed herein, and no other statement, promise, or agreement, made by any other person shall be construed to change any commitment or term of this agreement, except as specifically agreed to by PSC and PHMSA in accordance with the provisions of Section IV. Paragraph C. above.

- E. This agreement does not affect PSC's continuing responsibility to comply with Title VI or other federal non-discrimination laws and DOT's regulations at 49 C.F.R. Part 21, nor does it affect PHMSA's investigation of any Title VI or other federal civil rights complaints or address any other matter not covered by this agreement.
- F. The effective date of this agreement is the date by which both Parties have signed the agreement. This agreement may be signed in counterparts. The Chairman, in his capacity as an official of PSC, has the authority to enter into this agreement for purposes of carrying out the activities listed in these paragraphs. The PHMSA Civil Rights Director has the authority to enter into this agreement.

(Date)

9-27-2018 (Date)

1 A		
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On behalf of the Maryland Public Service Commission

Jason M. Stanek

Chairman

On behalf of the U.S. Department of Transportation, Pipeline and Hazardous Materials Safety Administration,

Civil Rights Office

On behalf of the U.S. Department of Transportation, Departmental Office of Civil Rights,

Charles E. James, Sr., Director

Departmental Office of Civil Rights

### Subpart B

# INFORMAL RESOLUTION AGREEMENT between the MARYLAND DEPARTMENT OF THE ENVIRONMENT, and the UNITED STATES ENVIRONMENTAL PROTECTION AGENCY EPA Complaint Number 29R-16-R3

#### I. SPECIFIC MDE COMMITMENTS

- A. These commitments apply to a Qualifying Generating Station.
  - MDE will make air quality information publicly available as part of its review of a new CPCN application for any Qualifying Generating Station. The information will include:
    - A summary of the sampling data from MDE's air monitoring station(s) located closest to the site of a proposed electric generating unit.
    - A comparison between the sampling data and the applicable national ambient air quality standards (NAAQS) (40 C.F.R. Part 70).
    - A description of how MDE determines whether the proposed electric generating unit would not cause a violation of any NAAQS for which the State is in attainment and how the proposed project meets applicable Clean Air Act requirements in areas for which the State is not in attainment.
    - A description of any pollution control devices proposed to be installed and how they meet state or federal requirements with respect to controlling emissions of criteria air pollutants.
  - MDE will identify a community resource officer to participate at each CPCN
    Applicant community educational and outreach meeting associated with the
    receipt of a new CPCN application for a Qualifying Generating Station. At
    each community education and outreach meeting, MDE will:
    - provide a description of their regulatory authority;
    - provide a description of the required environmental assessments associated with the CPCN; and
    - provide a description of the environmental permitting requirements associated with the CPCN.
  - 3. MDE's community resource officer will work with Affected Communities to evaluate any "citizen science" monitoring undertaken or proposed to be undertaken by communities or by others on the communities' behalf. MDE will provide a written response to the individual submissions which describe MDE's determinations regarding its information review.

4. In accordance with Subpart A, Paragraph I.A.4., MDE will submit to EPA for approval as an amendment to the Maryland State Implementation Plan any changes to COMAR which are the result of PSC formal rulemaking pursuant to Subpart A., Paragraphs I.A. 2 and I.A.3.

#### B. Training

- MDE will accept the provision of organization-wide training from EPA on compliance with Title VI and other non-discrimination authorities. Training should be provided within one year of the effectuation of this agreement.
- MDE will accept the provision of technical assistance from EPA on meaningful
  public engagement with regard to the CPCN process, including the creation of
  Public Engagement Plans (PEPs). Training should be provided within one year
  of the effectuation of this agreement.

#### C. Non-Discrimination Procedural Safeguards

- This Agreement recognizes that MDE has an affirmative obligation to not only eliminate discrimination in their organizational processes but to also proactively prevent discrimination, including any that may arise from the CPCN process.
- 2. Notice of Non-Discrimination: Within three (3) months of the signing of this Agreement, MDE will prominently post its Notice of Non-Discrimination on its website homepage, in general publications that are distributed to the public (e.g., public outreach materials such as brochures, notices, fact sheets, or other information on rights and services, as well as in applications or forms to participate in or access to MDE's programs, processes, or activities), and in MDE's offices.
- 3. Grievance Procedures: Within three (3) months of the signing of this Agreement, MDE will prominently publish in print and on-line its grievance procedures to process discrimination complaints filed under federal non-discrimination statutes, and will do so on a continual basis to allow for appropriate, prompt, and impartial handling of those discrimination complaints, which may allow MDE to resolve issues at the lowest level possible.
- 4. Designation of Non-Discrimination Coordinator: Within three (3) months of the signing of this Agreement, MDE will designate a non-discrimination coordinator staff position. If necessary, this position can also conduct other duties. MDE will ensure that it has prominently published, in print and online, the identity of the current non-discrimination coordinator, along with his/her email address and telephone contact information.

- Access for Persons with Limited English Proficiency (LEP): Within six (6)
  months of the signing of this Agreement, MDE will develop and implement a
  LEP Plan to ensure meaningful access for limited-English proficient individuals
  to MDE's programs and activities.
- 6. Access for Persons with Disabilities: Within six (6) months of the signing of this Agreement, MDE will develop and implement a policy and procedures for providing individuals with disabilities the opportunity for meaningful access and opportunity for full participation in MDE's programs and activities.

#### II. GENERAL

- A. In consideration of MDE's implementation of commitments and actions described in Section I of this Agreement, EPA will end its investigation of EPA Complaint Number 29R-16-R3 and not issue a decision containing findings on the merits of the Complaint.
- B. EPA will, upon request, provide technical assistance to MDE regarding any of the civil rights obligations previously referenced.
- C. EPA will review and, within 30 days provide feedback, which will include an assessment as to whether documentation submitted to EPA by MDE satisfies the particular commitment for which MDE is making the submittal, to MDE in response to any documentation submitted by MDE demonstrating completion of each commitment (e.g., evidence of publication of the designation of the Non-Discrimination Coordinator).
- D. MDE will report the completion of each commitment identified under Subpart B, Section I consistent with the timeframes set forth in Subpart B, Section I by certified mail to Lilian Dorka, Director, EPA External Civil Rights Compliance Office (Mail Code 2310A), 1200 Pennsylvania Avenue N.W., Washington D.C. 20460, within thirty (30) days of the completion by MDE of each commitment.
- E. EPA will monitor the implementation of the commitments in this Agreement to ensure they are fully implemented. Once the terms of this Agreement are satisfied, EPA will issue a letter documenting closure of its monitoring actions in Complaint Number 29R-16-R3 and closure of the complaint as of the date of that letter.

#### III. COMPUTATION OF TIME AND NOTICE

- A. As used in this Agreement, "day" shall mean a calendar day. In computing any period of time under this Agreement, where the last day would fall on a Saturday, Sunday, or holiday (State or Federal), the period shall run until the close of business of the next working day.
- B. Submission of any documents required by Section II. D. of this Agreement shall be made personally, by certified mail with return receipt requested, or by any reliable commercial delivery service that provides written verification of delivery.
- C. Documents submitted by MDE to EPA shall be sent to Director, EPA External Civil Rights Compliance Office (Mail Code 2310A), 1200 Pennsylvania Avenue N.W., Washington D.C. 20460.
- D. Documents submitted by EPA to MDE shall be sent to Ben Grumbles, Secretary, (or any successor) Maryland Department of the Environment, 1800 Washington Boulevard, Baltimore, MD 21230.

#### IV. EFFECT OF INFORMAL RESOLUTION AGREEMENT

- A. MDE understands that by signing this Agreement, it agrees to provide data and other information in a timely manner in accordance with the reporting requirements of this Agreement. Further, MDE understands that during the monitoring of this Agreement, if necessary, EPA may visit MDE, interview staff, and request such additional reports or data as necessary for EPA to determine whether MDE has fulfilled the terms of this Agreement and is in compliance with EPA regulations implementing the federal non-discrimination requirements in 40 C.FR. Part 7.
- B. MDE understands that EPA will close its monitoring of this Agreement when EPA determines that MDE has fully implemented this Agreement and that a failure to satisfy any term in this Agreement may result in EPA re-opening the investigation.
- C. If either MDE or EPA desire to modify any portion of this Agreement because of changed conditions making performance impractical or impossible, or due to material change to MDE's program or authorities, or for other good cause, the Party seeking a modification shall promptly notify the other in writing, setting forth the facts and circumstances justifying the proposed modification. Any modification(s) to this Agreement shall take effect only upon written consent of the Secretary of MDE and the ECRCO Director of EPA.

- D. This Agreement constitutes the entire Agreement between MDE and EPA regarding the matters addressed herein, and no other statement, promise, or agreement, made by any other person shall be construed to change any commitment or term of this Agreement, except as specifically agreed to by MDE and EPA in accordance with the provisions of Subpart B, Section IV, Paragraph C above.
- E. This Agreement does not affect MDE's continuing responsibility to comply with Title VI or other federal non-discrimination laws and EPA's regulations at 40 C.F.R. Part 7, including § 7.85, nor does it affect EPA's investigation of any Title VI or other federal civil rights complaints or address any other matter not covered by this Agreement. The Agreement does not affect MDE's right to respond to any such EPA investigation or any defenses to such.
- F. The effective date of this Agreement is the date by which both MDE and EPA have signed the Agreement. This Agreement may be signed in counterparts. The Secretary, in his capacity as an official of MDE, has the authority to enter into this Agreement for the purpose of carrying out MDE's commitments as set forth in this Agreement. The Director of ECRCO has the authority to enter into this Agreement.

On behalf of the Maryland Department of the Environment

Ben Grumbles

Secretary

1-21-19

On behalf of the U.S. Environmental Protection Agency.

Lilian S. Dorka, Director

External Civil Rights Compliance Office

Office of General Counsel

(Date)

## Subpart C

# INFORMAL RESOLUTION AGREEMENT between the MARYLAND DEPARTMENT OF NATURAL RESOURCES and the UNITED STATES ENVIRONMENTAL PROTECTION AGENCY EPA Complaint Number 30R-16-R3

#### I. SPECIFIC COMMITMENTS FROM MDNR

#### A. Community Outreach and Public Participation

1. Within three (3) months of the signing of this agreement, MDNR shall adopt a policy or procedure that, upon receiving notice of a CPCN application for a Qualifying Generating Station, MDNR's Power Plant Research Program will identify a community resource officer who will serve as a point of contact for members of the public interested in the application. The community resource officer can participate at each CPCN Applicant community educational and outreach meeting associated with the application and may, but need not, be the project manager for the application at issue.

#### B. Non-Discrimination Procedural Safeguards

- MDNR is committed to eliminate discrimination in its organizational processes and to proactively prevent discrimination, including any that may arise from its role in the CPCN process.
- 2. Notice of Non-Discrimination: Within three (3) months of the signing of this agreement, MDNR will prominently post its Notice of Non-Discrimination in its offices, on its website homepage, and, to the extent practicable, in general publications that are distributed to the public (e.g., public outreach materials such as brochures, notices, fact sheets, or other information on rights and services, as well as in applications or forms to participate in or access to MDNR's programs, processes, or activities).
- 3. Grievance Procedures: Within three (3) months of the signing of this agreement, MDNR will prominently publish in print and on-line its grievance procedures to process discrimination complaints filed under federal non-discrimination statutes, and will do so on a continual basis to allow for appropriate, prompt, and impartial handling of those discrimination complaints, which may allow MDNR to resolve issues at the lowest level possible.
- 4. Designation of Non-Discrimination Coordinator: MDNR has designated and will maintain a designated non-discrimination coordinator. The employee holding this position may also have other job functions and duties. MDNR will ensure that it has prominently published, in print and online, the identity of the

- current non-discrimination coordinator, along with his/her email address and telephone contact information.
- 5. Access for Persons with Limited English Proficiency (LEP): In January 2011, MDNR adopted an internal policy for Access for Persons with Limited English Proficiency. MDNR will review and update the LEP Plan to ensure it continues to provide meaningful access for limited-English proficient individuals to MDNR's programs and activities.
- 6. Access for Persons with Disabilities: MDNR maintains an ADA Transition Plan that is updated every 3 years. MDNR will implement the FY 19-21 ADA Transition Plan to ensure the Department is providing individuals with disabilities the opportunity for meaningful access and opportunity for full participation in MDNR's programs and activities.

#### II. GENERAL

- A. In consideration of MDNR's implementation of commitments and actions described in Section I of this Agreement, EPA will end its investigation of Complaint Number 30R-16-R3 and not issue a decision containing findings on the merits of the Complaint.
- B. EPA will, upon request, provide technical assistance to MDNR regarding any of the civil rights obligations previously referenced.
- C. EPA will review and provide feedback about any documentation submitted by MDNR demonstrating completion of each and will provide an assessment as the whether the documentation satisfies the commitment.
- D. MDNR will report the completion of each commitment identified under Section I consistent with the timeframes in Section I by certified mail to Lilian Dorka, Director, EPA External Civil Rights Compliance Office (Mail Code 2310A), 1200 Pennsylvania Avenue N.W., Washington D.C. 20460, within 30 days of the completion by MDNR of each commitment.
- E. MDNR has completed the implementation of commitments I.B.4, I.B.5, and I.B.6. EPA will monitor the implementation of the remaining commitments in this Agreement to ensure they are fully implemented. Once the terms of this Agreement are satisfied, EPA will issue a letter documenting closure of its monitoring actions in Complaint Number 30R-16-R3 and closure of the complaint as of the date of that letter.

#### III. COMPUTATION OF TIME AND NOTICE

- A. As used in this Agreement, "day" shall mean a calendar day. In computing any period of time under this Agreement, where the last day would fall on a Saturday, Sunday, or holiday (State or Federal), the period shall run until the close of business of the next working day.
- B. Service of any documents required by this Agreement shall be made personally, by certified mail with return receipt requested, or by any reliable commercial delivery service that provides written verification of delivery.
- C. Documents submitted by MDNR to EPA shall be sent to Director, EPA External Civil Rights Compliance Office (Mail Code 2310A), 1200 Pennsylvania Avenue N.W., Washington D.C. 20460.
- D. Documents submitted by EPA to MDNR shall be sent to Mark Belton, Secretary, Maryland Department of Natural Resources, Tawes State Office Building, 580 Taylor Ave, Annapolis MD 21401.

#### IV. EFFECT OF INFORMAL RESOLUTION AGREEMENT

- A. MDNR understands that by signing this Agreement, it agrees to provide data and other information in a timely manner in accordance with the reporting requirements of this Agreement. Further, MDNR understands that during the monitoring of this Agreement, if necessary, EPA may visit MDNR, interview staff, and request such additional reports or data as necessary for EPA to determine whether MDNR has fulfilled the terms of this Agreement and is in compliance with EPA regulations implementing the federal non-discrimination requirements in 40 C.FR. Part 7, which were at issue in this case.
- B. MDNR understands that EPA will close its monitoring of this Agreement when EPA determines that MDNR has fully implemented this Agreement and that a failure to satisfy any term in this Agreement may result in EPA re-opening the investigation.
- C. If either Party desires to modify any portion of this Agreement because of changed conditions making performance impractical or impossible, or due to material change to MDNR's program or authorities, or for other good cause, the Party seeking a modification shall promptly notify the other in writing, setting forth the facts and circumstances justifying the proposed modification. Any modification(s) to this Agreement shall take effect only upon written agreement of the Secretary of MDNR and the ECRCO Director of EPA.
- D. This Agreement constitutes the entire Agreement between MDNR and EPA regarding the matters addressed herein, and no other statement, promise, or agreement, made by any other person shall be construed to change any

commitment or term of this Agreement, except as specifically agreed to by MDNR and EPA in accordance with the provisions of Section IV. Paragraph c above.

- E. This Agreement does not affect MDNR's continuing responsibility to comply with Title VI or other federal non-discrimination laws and EPA's regulations at 40 C.F.R. Part 7, including § 7.85, nor does it affect EPA's investigation of any Title VI or other federal civil rights complaints or address any other matter not covered by this Agreement.
- F. The effective date of this Agreement is the date by which both Parties have signed the Agreement. This Agreement may be signed in counterparts. The Secretary, in his capacity as an official of MDNR, has the authority to enter into this Agreement for purposes of carrying out the activities listed in these paragraphs. The Director of ECRCO has the authority to enter into this Agreement.

On behalf of the Maryland Department of Natural Resources

Mark J. Belton.

Secretary Secretary

15 January 2019

(Date)

On behalf of the U.S. Environmental Protection Agency,

Lilian S. Dorka, Director

External Civil Rights Compliance Office

Office of General Counsel

9-24-201

Date)